118TH CONGRESS 1ST SESSION	S.	
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To amend the Farm Security and Rural Investment Act of 2002 to modify the Rural Energy for America Program, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Ms. Baldwin introduced the following bill; which was read twice and referred to the Committee on _____

A BILL

To amend the Farm Security and Rural Investment Act of 2002 to modify the Rural Energy for America Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Protecting Future
- 5 Farmland Act of 2023".
- 6 SEC. 2. DEFINITION OF AGRIVOLTAIC SYSTEM FOR USDA
- 7 PROGRAMS.
- 8 (a) In General.—The Secretary of Agriculture (re-
- 9 ferred to in this section as the "Secretary") shall incor-
- 10 porate the definition of the term "agrivoltaic system"

1	under subsection (b) into all applicable programs of the
2	Department of Agriculture relating to agrivoltaic systems.
3	(b) Definition of Agrivoltaic System.—
4	(1) In general.—Effective beginning on the
5	date of enactment of this Act and ending on the
6	date on which the Secretary develops a definition
7	under paragraph (2), the term "agrivoltaic system"
8	means a system under which solar energy production
9	and agricultural production, including crop or ani-
10	mal production, occurs in an integrated manner on
11	the same piece of land through the duration of a
12	solar project.
13	(2) Subsequent definition.—
14	(A) In general.—Based on the results of
15	the study conducted under section 6(a), the
16	Secretary, in consultation with the Secretary of
17	Energy and farm and conservation groups, shall
18	develop a definition of the term "agrivoltaic
19	system" for purposes of the incorporation of
20	agrivoltaic systems into—
21	(i) Federal agricultural conservation
22	programs;
23	(ii) Federal agricultural risk manage-
24	ment programs, including Federal crop in-
25	surance;

1	(iii) Federal renewable energy pro-
2	grams;
3	(iv) Federal agricultural procurement
4	programs;
5	(v) Federal investment tax credits;
6	and
7	(vi) such other programs as the Sec-
8	retary determines to be appropriate.
9	(B) Considerations.—In developing the
10	definition of "agrivoltaic system" under sub-
11	paragraph (A), the Secretary shall consider—
12	(i) using or modifying the definition
13	under paragraph (1);
14	(ii) regional needs and variations in
15	climate, soils, costs, existing infrastructure,
16	and market access for agrivoltaic system
17	products;
18	(iii) existing State and local
19	agrivoltaic system policies and definitions;
20	and
21	(iv) such other factors as the Sec-
22	retary determines to be appropriate.
23	SEC. 3. RURAL ENERGY FOR AMERICA PROGRAM.
24	Section 9007 of the Farm Security and Rural Invest-
25	ment Act of 2002 (7 U.S.C. 8107) is amended—

1	(1) in subsection $(b)(3)$ —
2	(A) in subparagraph (D), by striking "and
3	environmental benefits";
4	(B) by redesignating subparagraphs (E)
5	and (F) as subparagraphs (F) and (G), respec-
6	tively; and
7	(C) by inserting after subparagraph (D)
8	the following:
9	"(E) the expected environmental benefits
10	and impacts of the proposed program;"; and
11	(2) in subsection (c)—
12	(A) in paragraph (2)—
13	(i) by redesignating subparagraphs
14	(A) through (G) as clauses (i) through
15	(vii), respectively, and indenting appro-
16	priately;
17	(ii) in the matter preceding clause (i)
18	(as so redesignated), by striking the para-
19	graph designation and heading and all that
20	follows through "In determining" and in-
21	serting the following:
22	"(2) Award selection.—
23	"(A) Considerations.—In determining";

1	(iii) in subparagraph (A)(iii) (as so
2	designated), by inserting "and impacts"
3	after "benefits"; and
4	(iv) by adding at the end the fol-
5	lowing:
6	"(B) Prioritization considerations
7	FOR TIER 3 PROJECTS.—In selecting projects
8	described in paragraph (4)(D) relating to a
9	solar energy system to receive loan guarantees
10	under this subsection, the Secretary shall give
11	priority to projects for which a plan for soil,
12	water, and vegetation management and con-
13	servation, including a plan that includes an
14	agrivoltaic system (as defined in section 2 of
15	the Protecting Future Farmland Act of 2023),
16	has been developed.";
17	(B) in paragraph (4)—
18	(i) in subparagraph (E), by striking
19	"tier I" and inserting "tier 1"; and
20	(ii) by adding at the end the fol-
21	lowing:
22	"(F) Collection of data for tier 3.—
23	The Secretary shall collect data from each ap-
24	plication submitted for a project described in
25	subparagraph (D) relating to a solar energy

1	system, which shall include, with respect to the
2	proposed project in the application—
3	"(i) whether the proposed project in-
4	volves ground disturbance;
5	"(ii) whether energy generation is pri-
6	marily for on- or off-farm use;
7	"(iii) the percentage of farmland in
8	the proposed facility area that is des-
9	ignated by the Secretary as prime, state-
10	wide important, or unique farmland (as
11	those terms are defined in section 657.6 of
12	title 7, Code of Federal Regulations (or
13	successor regulations)); and
14	"(iv) whether an agrivoltaic system
15	(as defined in section 2 of the Protecting
16	Future Farmland Act of 2023) is
17	planned."; and
18	(C) by adding at the end the following:
19	"(5) Report.—Not later than 2 years after the
20	date of enactment of the Protecting Future Farm-
21	land Act of 2023, the Secretary shall submit to Con-
22	gress a report on the benefits and impacts of solar
23	energy development on agricultural land, including—
24	"(A) a description of opportunities to
25	maximize—

1	"(i) renewable energy deployment and
2	usage; and
3	"(ii) protection of agricultural land;
4	and
5	"(B) by evaluating and using data col-
6	lected under paragraph (4)(F).".
7	SEC. 4. BEST PRACTICES GUIDANCE FOR SOLAR ENERGY
8	LAND MANAGEMENT.
9	(a) In General.—Not later than 1 year after the
10	date of enactment of this Act, the Secretary of Agri-
11	culture, acting through the Chief of the Natural Resources
12	Conservation Service (referred to in this section as the
13	"Secretary"), in collaboration with the Secretary of En-
14	ergy (including the Solar Energy Technologies Office) and
15	the national office of the rural development mission area
16	of the Department of Agriculture, shall—
17	(1) develop both national and regionally rel-
18	evant guidance on best practices for protection of
19	soil health and productivity during the siting, con-
20	struction, operation, and decommissioning of solar
21	energy systems on agricultural land, which shall in-
22	elude—
23	(A) guidance for—
24	(i) soil carbon and soil health;
25	(ii) water management;

1	(iii) vegetation management, including
2	types of plants best suited for pollinators;
3	(iv) other practices, as determined ap-
4	propriate by the Secretary of Agriculture;
5	and
6	(B) regional considerations for each type
7	of guidance described in clauses (i) through (iv)
8	of subparagraph (A); and
9	(2) make the guidance developed under para-
10	graph (1) publicly available on the website of the
11	Natural Resources Conservation Service.
12	(b) REVIEW REQUIRED.—The Secretary, acting
13	through the Chief of the Natural Resources Conservation
14	Service, in coordination with the Secretary of Energy,
15	shall—
16	(1) update guidance developed under subsection
17	(a)(1) not less frequently than once every 2 years;
18	and
19	(2) ensure, to the maximum extent practicable,
20	the completeness and relevance of that guidance.
21	(c) Consultation.—In conducting the review under
22	subsection (b), the Secretary shall consult with eligible
23	participants, State technical committees established under
24	section 1261(a) of the Food Security Act of 1985 (16
25	U.S.C. 3861(a)), crop consultants, cooperative extension

- 1 and land grant universities, nongovernmental organiza-
- 2 tions, industry, and other qualified entities.

3 SEC. 5. TECHNICAL ASSISTANCE.

- 4 (a) Technical Assistance Under NRCS Pro-
- 5 GRAMS.—In carrying out the conservation programs of the
- 6 Secretary of Agriculture, the Secretary of Agriculture may
- 7 provide technical assistance under those programs to
- 8 farmers growing crops below or in tandem with solar en-
- 9 ergy systems.
- 10 (b) Private Grazing Land Conservation Assist-
- 11 ANCE.—Section 1240M(c)(1) of the Food Security Act of
- 12 1985 (16 U.S.C. 3839bb(c)(1)) is amended—
- 13 (1) in subparagraph (H), by striking "and" at
- the end;
- 15 (2) in subparagraph (I), by striking the period
- at the end and inserting "; and"; and
- 17 (3) by adding at the end the following:
- 18 "(J) supporting planning, management,
- and coordination of grazing in agrivoltaic sys-
- tems (as defined in section 2 of the Protecting
- Future Farmland Act of 2023).".

22 SEC. 6. STUDY ON AGRIVOLTAIC SYSTEMS.

- 23 (a) In General.—The Secretary of Agriculture (re-
- 24 ferred to in this section as the "Secretary", in coordina-
- 25 tion with the Secretary of Energy and relevant experts,

1	shall conduct a study on agrivoltaic systems that shall in-
2	clude—
3	(1) a review of the current research and gaps
4	in research relating to the regional compatibility of
5	different species of livestock with different
6	agrivoltaic system designs, including—
7	(A) the optimal height of and distance be-
8	tween solar panels for—
9	(i) livestock grazing; and
10	(ii) shade for livestock;
11	(B) manure management considerations;
12	(C) fencing requirements;
13	(D) other animal handling considerations;
14	and
15	(E) the incorporation of apiculture;
16	(2) an assessment of animal breeding research
17	needs with respect to beneficial and compatible char-
18	acteristics and behaviors of different species of graz-
19	ing animals in agrivoltaic systems;
20	(3) a review of the current research and gaps
21	in research relating to the regional compatibility of
22	different crop types with different agrivoltaic system
23	designs, including—
24	(A) the optimal height of and distance be-
25	tween solar panels for—

1	(i) plant shading; and
2	(ii) farm equipment use;
3	(B) the impact on crop yield; and
4	(C) market opportunities to sell crops at a
5	premium price;
6	(4) an assessment of plant breeding research
7	needs with respect to beneficial and compatible char-
8	acteristics of different crops, including specialty and
9	perennial crops, in agrivoltaic systems;
10	(5) a risk-benefit analysis of agrivoltaic systems
11	in different regions of the United States, including
12	a comparison between the total greenhouse gas im-
13	pact of agrivoltaic systems and solar energy systems
14	that displace agricultural production;
15	(6) an assessment of the economic scalability of
16	agrivoltaic systems across different agricultural land
17	types, production systems, and regional markets;
18	(7) an assessment of the types of agricultural
19	land best suited and worst suited for agrivoltaic sys-
20	tems;
21	(8) an assessment of how to best develop
22	agrivoltaic systems on a national and local scale con-
23	sistent with—
24	(A) maintaining or increasing agricultural
25	production;

1	(B) increasing agricultural resilience;
2	(C) retaining prime farmland;
3	(D) increasing economic opportunities in
4	farming and rural communities;
5	(E) reducing nonfarmer ownership of
6	farmland; and
7	(F) enhancing biodiversity;
8	(9) an assessment of the unique risk manage-
9	ment and crop insurance needs of agrivoltaic sys-
10	tems;
11	(10) an assessment of how Federal procurement
12	of agricultural products could help build a market
13	for agricultural products from farms with agrivoltaic
14	systems; and
15	(11) an assessment of appropriate modifications
16	to better incorporate agrivoltaic systems into exist-
17	ing—
18	(A) Federal agricultural conservation pro-
19	grams;
20	(B) Federal agricultural risk management
21	programs, including Federal crop insurance;
22	(C) Federal renewable energy programs;
23	(D) Federal agricultural procurement pro-
24	grams; and
25	(E) Federal investment tax credits.

- 1 (b) 5-YEAR PLAN.—Based on the study under sub-
- 2 section (a), the Secretary shall develop a 5-year plan for
- 3 using the research, extension, outreach, conservation, and
- 4 renewable energy activities of the Department of Agri-
- 5 culture to better support agrivoltaic systems that do not
- 6 displace agricultural production.
- 7 (c) Report.—Not later than 3 years after the date
- 8 of enactment of this Act, the Secretary shall submit to
- 9 the Committee on Agriculture of the House of Representa-
- 10 tives and the Committee on Agriculture, Nutrition, and
- 11 Forestry of the Senate a report containing the results of
- 12 the study conducted under subsection (a).